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STATE OF THE MANAGEMENT OF MUNICIPAL WASTE IN THE CONTEXT OF REVERSE LOGISTICS

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Abstract: Reverse logistics is one of the main processes for the realization of the circular economy. The aim is ensuring the material recovery of waste through its re-use or recycling in a way that is environmentally friendly and economically interesting. The municipality is responsible for the waste management of municipal waste streams. This paper deals with an efficiency of municipal expenditures dedicated to waste management from the expenditures allocated for environmental protection and the achievement of waste management objectives.

Keywords: Municipal waste, Efficiency, Recycling

1. Introduction

Although the definition of municipal waste varies around the world, some common characteristics can be established in the definitions of Municipal Solid Waste (MSW) [1]:

- waste is from private households;
- includes similar waste from small enterprises, offices and other institutions;
- waste is that is collected through the municipal waste collection system.

The waste catalogue and hazardous waste list are used for the classification of all wastes and hazardous wastes under the catalogue number. The municipal waste is under number 20 in Slovakia and in the EU [2], [3].

The municipal government is responsible for the implementation of municipal waste programs and facilities within their jurisdiction and it makes a decision if the

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municipality is directly involved in providing MSW services or if they are licensing companies to provide these services [4]. Municipal waste management involves establishment of an efficient system for the collection, sorting, recovery, recycling and disposal of municipal waste. However, waste management is a very special activity as its purchase is compulsory and a waste management fee is levied on users of the service [5]. The system effectiveness can be evaluated from many perspectives. The most important is the economic aspect (efficiency of selected municipal waste costs) and the ecological aspect (achievement of waste management objectives in municipal waste). The economic aspect can be evaluated through some of analysis as Cost-Minimization Analysis (CMA), Cost-Benefit Analysis (CBA), Cost-Effectiveness Analysis (CEA), or Cost-Utility Analysis (CUA), depending on the characteristics of the monitored problem [6]. The environmental aspect of municipal waste area can be assessed primarily based on objective for increasing the preparation for reuse and recycling of household waste such as paper, metal, plastics and glass according to the waste directive [7].

Municipality should strive to achieve the balance between economic and environmental aspects. Increasing collecting and sorting of separate fraction as paper, plastic, glass and metal can reduce municipal waste fees. The mixed municipal waste still contains an enormous amount of separately collected fraction and bio waste, which can be recycled or recovered. In this situation, the concept of reverse logistics can help the municipality. The main activities of reverse logistics are the collection, sorting, dismantling and processing of used products, components, by-products, surplus stocks and packaging material where the main purpose is to ensure their new use or material recovery in a way that is environmentally friendly and economically interesting. It is also about management waste streams that do not represent an economic value and are intended for disposal (incineration, landfill) [8]. Reverse logistics is also an important part of the circular economy.

2. Methodology

Methodology in this paper included four main steps. In the first step was analyzed a percentage ratio of the current situation of environmental protection expenditure according to Classification of Environmental Protection Activities (CEPA) (*Table I*) in the EU, Slovakia and Bratislava [9].

The waste management is one of the key elements of classification CEPA and therefore environmental protection expenditure obtained on the basis of available Eurostat data from 2013 and available data from Statistical Office (SO) of the Slovak Republic (SR) were calculated per capita [10]-[15]. Subsequently the data were compared in the EU and Slovakia. Waste management activities covering the entire waste management sector.

The expenditure on environmental protection in Bratislava were calculated of available data from Statistical Office of the SR [10]-[14], the Final Account of the capital city of the Slovak Republic Bratislava for the year 2015 [16] and data about amounts of Municipal Waste (MW) generated, which was provided by Magistrate of the capital city of Slovak Republic Bratislava. Waste management activities covering only municipal waste management for which the municipality is responsible.

Table I

Classification of environmental protection activities and expenditure

CEPA 1	Protection of ambient air and climate
CEPA 2	Wastewater management
CEPA 3	<i>Waste management</i> involving prevention of pollution through in-process modifications, collection and transport, treatment and disposal of hazardous waste, treatment and disposal of non-hazardous waste, measurement, control, laboratories and the like and other activities
CEPA 4	Protection and remediation of soil, groundwater and surface water
CEPA 5	Noise and vibration abatement (excluding workplace protection)
CEPA 6	Protection of biodiversity and landscapes
CEPA 7	Protection against radiation (excluding external safety)
CEPA 8	Environmental research and development
CEPA 9	Other environmental protection activities

Source: On the basis of Eurostat [9]

The second step was focused on choice of suitable cost-output evaluation method of the current research. On base of acquired data as expenditure of waste management [17], municipal waste generated by 17 City District of Bratislava in years 2011-2015, defined territorial units (*Table II*) compared with the outputs of the individual analysis (monetary units at CBA, many output units per cost unit realized at CEA or the benefits flowing from the CUA project), was selected (CEA).

Table II

District	City District of Bratislava	District	City District of Bratislava
Bratislava I	Staré Mesto		Nové Mesto
	Podunajské Biskupice	Bratislava III	Rača
Bratislava II	Ružinov		Vajnory
	Vrakuňa		Čunovo
	Devín	Bratislava V	Rusovce
	Karlova Ves	Diatislava v	Jarovce
Bratislava IV	Devínska Nová Ves		Petržalka
	Lamač		
	Dúbravka		
	Záhorská Bystrica		

Territorial units

Cost-effectiveness analysis was calculated according to Boardman and modified according to methodology of Struk and Soukupova on basic the formula [18], [19]:

$$CEA = \frac{C}{E} \to \min,$$
 (1)

where C is the annual costs; E is the outputs expressed in natural units.

Calculation of the values for each reviewed unit (City District of Bratislava, Bratislava District) was obtained by using the formula:

$$CEA_j = \frac{C}{E},\tag{2}$$

where $j = 1, \dots, n$.

Analysis consists in assessment two aspects of effectiveness on samples of 5 districts of Bratislava (17 municipalities), as following:

- 1) expenditure per capita E_1 ;
- 2) expenditure per tons of municipal waste E_2 .

The third step was evaluated environmental target for MW in 17 City District of Bratislava in years 2011-2015 in line to the Waste Directive. The target of increasing the preparation for re-use and recycling of waste materials from households and similar to waste from households (for instance paper, metal, plastic and glass) at least 50% by weight until 2020 [6]. This target was calculated according to the formula [20]:

Recycling of
$$MW(\%) = \frac{MW_{recycled}}{MW_{generated}} \cdot 100$$
. (3)

The analysis consisted of calculating a percentage ratio of the amount of MW generated against MW that was material recycled in 5 Districts of Bratislava.

The final step was consisted from comparing the economic aspects (expenditures per ton of municipal waste) and the environmental objective (achieved recycling of municipal waste) in districts Bratislava I-V. The result indicates the adequacy of the allocated expenditure in relation to the fulfillment objectives.

3. Results and discussion

Analysis of the current situation in the field of environmental protection expenditure

At EU level, there is a classification of CEPA, which is a functional classification used to classify activities, products, expenditures and other transactions whose primary objective is environmental protection and the statistics that are conducted according to this classification, it can be determined, which areas are more important than others in terms of total spending. The means of the change involve a decision making (complex processes that involve many stakeholders, often with conflicting interests) [21].

As it was mentioned in the methodology, the waste management area is an important part of the expenditure on environmental protection due to allocated expenditures on this area (*Fig. 1*). In 2013 the EU allocated from the total expenditure 41.16 % on waste management, Slovakia 78.20%. In 2015 Bratislava allocated from the total expenditure 72.25% on MW management.

Pollack Periodica 13, 2018, 2

120

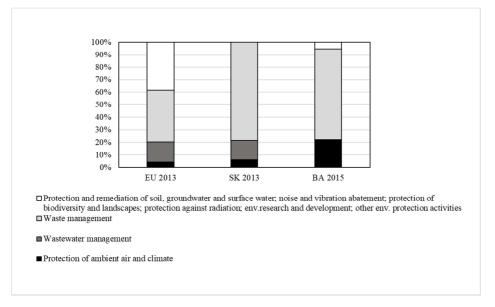


Fig. 1. Environmental protection expenditures

Cost-effectiveness analysis

The local fee for municipal waste per capita is the same for each City District of Bratislava and ranges from 32-80 \in per capita/year. Prices are, however, dependent on the type of containers, the number of exports or various discounts for defined population groups. In seventeen City Districts of Bratislava associated to the five Districts of Bratislava was population about 423 thousand in 2015. On the territory of monitored districts was generated more than 200 thousand ton of municipal waste, what was 473.5 kg per capita (*Table III*). About 25.5 million \in was earmarked on waste management. This amount should include all the costs of collection, transport, recovery, disposal and other costs associated with waste management - for example rental of containers, investments in technology, etc. Municipal waste was generated in average 477 kg per capita in EU and Slovak national average was 329 kg per capita in 2015.

The efficiency of waste management in individual districts of Bratislava I-V was closely compared in *Table IV* expenditure per capita $CEAjE_1$ and *Table V* expenditure per municipal waste ton of $CEAjE_2$. The analysis was evaluated on the basis of increasing costs for the same efficiency.

Expenditure per capita - CEA_jE_1

Expenditure per capita depends mainly on population. On the other hand, expenditure may be affected by number of enterprises in the district because of more people in the district usually mean more waste generation.

Expenditure per capita in districts of Bratislava I-V ranged between $64.97 \notin$ and $67.64 \notin$ for the 5-year period 2011-2015. The data is consistent. District of Bratislava V

had the lowest expenditure per capita for period 2011-2014. The increase of expenditure in 2015 was due to the decline in the population. In other districts (Bratislava I-IV) the population increased (*Table IV*).

Table III

V	District	Population	MW generated	MW generated	CEA	CEA
Year	District	E_1	[t] E ₂	[kg/per capita]	jE_1	jE ₂
	Bratislava I	38 788	19 498.95	502.71	66.19	131.67
	Bratislava II	109 136	48 666.39	445.92	67.56	151.50
2011	Bratislava III	61 470	26 695.30	434.28	67.64	155.74
	Bratislava IV	92 651	37 976.40	409.89	67.11	163.73
	Bratislava V	111 147	48 861.45	439.61	65.43	148.83
	Bratislava I	38 867	18 481.14	475.50	66.06	138.93
	Bratislava II	110 158	45 746.57	415.28	66.93	161.17
2012	Bratislava III	62 054	26 996.88	435.05	67.00	154.00
	Bratislava IV	93 386	35 493.06	380.07	66.58	175.19
	Bratislava V	111 124	45 630.17	410.62	65.44	159.37
	Bratislava I	38 823	18 374.39	473.29	66.13	139.73
	Bratislava II	111 051	50 261.04	452.59	66.39	146.70
2013	Bratislava III	62 546	28 694.98	458.78	66.47	144.89
	Bratislava IV	93 948	38 162.41	406.21	66.19	162.94
	Bratislava V	111 021	46 232.24	416.43	65.50	157.30
	Bratislava I	38 988	17 727.49	454.69	65.85	144.83
	Bratislava II	112 054	53 872.48	480.77	65.80	136.86
2014	Bratislava III	63 081	26 852.75	425.69	65.91	154.83
	Bratislava IV	94 554	38 869.65	411.08	65.76	159.97
	Bratislava V	111 001	47 098.08	424.30	65.51	154.41
	Bratislava I	39 470	19 242.15	487.51	65.05	133.43
	Bratislava II	113 201	60 821.04	537.28	65.13	121.23
2015	Bratislava III	63 997	30 788.29	481.09	64.97	135.04
	Bratislava IV	95 376	39 899.28	418.34	65.19	155.84
	Bratislava V	110 888	49 499.66	446.39	65.58	146.91

Dataset and cost-effectiveness analysis

Expenditure per municipal waste ton - CEAjE₂

In general, expenditure per municipal waste can be influenced by the high prices of waste management services, the low-density urban settlement, the low efficiency of collection and transport techniques, the high employment of technical service workers, or the quantity of commodities collected (*Table V*).

Expenditure per municipal waste ton in districts of Bratislava I-V ranged between 121.23 \in and 175.19 \in for the 5-year period 2011-2015. District of Bratislava I had the lowest expenditure per municipal waste ton for the stable production in average 478.74 kg per capita of waste for period 2011-2015. Bratislava IV had the lowest production of waste (calculation per capita) in average 405.12 kg per capita, which

Source: On the basis of data from Statistical Office of the SR [10] - [14] and Magistrate of the capital city of Slovak Republic Bratislava [16].

result was the highest expenditure of the municipal waste management in average 163.53 \notin /ton.

Table IV

Year	District	CEA jE ₁	Year	District	CEA jE ₁	Year	District	CEA jE ₁
	Bratislava V	65.43		Bratislava V	65.50	2015	Bratislava III	64.97
	Bratislava I	66.19		Bratislava I	66.13		Bratislava I	65.05
2011	Bratislava IV	67.11	2013	Bratislava IV	66.19		Bratislava II	65.13
	Bratislava II	67.56		Bratislava II	66.39		Bratislava IV	65.19
	Bratislava III	67.64		Bratislava III	66.47		Bratislava V	65.58
	Bratislava V	65.44	2014	Bratislava V	65.51			
	Bratislava I	66.06		Bratislava IV	65.76			
2012	Bratislava IV	66.58		Bratislava II	65.80			
	Bratislava II	66.93		Bratislava I	65.85			
	Bratislava III	67.00		Bratislava III	65.91			

Expenditure per capita

Tabl	le V

Expenditure per municipal waste ton

Year	District	CEA jE ₂	Year	District	CEA jE ₂	Year	District	CEA jE ₂
	Bratislava I	131.67		Bratislava I	139.73		Bratislava II	121.23
	Bratislava V	148.83		Bratislava III	144.89		Bratislava I	133.43
2011	Bratislava II	151.50	2013	Bratislava II	146.70	2015	Bratislava III	135.04
	Bratislava III	155.74		Bratislava V	157.30		Bratislava V	146.91
	Bratislava IV	163.73		Bratislava IV	162.94		Bratislava IV	155.84
	Bratislava I	138.93		Bratislava II	136.86			
	Bratislava III	154.00	2014	Bratislava I	144.83			
2012	Bratislava V	159.37		Bratislava V	154.41			
	Bratislava II	161.17		Bratislava III	154.83			
	Bratislava III	175.19		Bratislava IV	159.97			

Environmental aspect

Environmental aspect (*Table VI*) was characterized by environmental target on increasing recycling to 2020. Recycling rate of MW was 45% in EU and 14.9% in Slovak republic in 2015. In 2015, recycling rate of MW in districts of Bratislava I-V was in average 27%. None of the districts of Bratislava fulfilled the recycling target (the highest recycling rate was 35.91% in Bratislava II in 2015). The highest percentage of recycling was in the districts of Bratislava I and II over the years 2011-2015. District of Bratislava IV had the lowest percentage of recycling rate, only 15.93% in average for period 2011-2015.

		MW	MW	MW	% to
Year	District	generated	recycled	recycled	reach
		[t] / [kg/cap]	[t] / [kg/cap]	[%]	target
	Bratislava I	19 498.95/502.71	4 113.45/106.05	21.10	28.90
	Bratislava II	48 666.39/445.92	9 676.22/88.66	19.88	30.12
2011	Bratislava III	26 695.30/434.28	3 733.46/60.74	13.99	36.01
	Bratislava IV	37 976.40/409.89	3 759.83/40.58	9.90	40.10
	Bratislava V	48 861.45/439.61	6 322.13/56.88	12.94	37.06
	Bratislava I	18 481.14/475.50	3 231.96/83.15	17.49	32.51
	Bratislava II	45 746.57/415.28	7 589.58/68.90	16.59	33.41
2012	Bratislava III	26 996.88/435.05	4 899.62/78.96	18.15	31.85
	Bratislava IV	35 493.06/380.07	5 532.82/59.25	15.59	34.41
	Bratislava V	45 630.17/410.62	7 692.79/69.23	16.86	33.14
	Bratislava I	18 374.39/473.29	4 796.66/123.55	26.11	23.89
	Bratislava II	50 261.04/452.59	12 469.43/112.29	24.81	25.19
2013	Bratislava III	28 694.98/458.78	6 473.09/103.49	22.56	27.44
	Bratislava IV	38 162.41/ 406.21	7 459.93/79.40	19.55	30.45
	Bratislava V	46 232.24/416.43	9 069.33/81.69	19.62	30.38
	Bratislava I	17 727.49/454.69	3 483.22/89.34	19.65	30.35
	Bratislava II	53 872.48/480.77	13 912.88/124.16	25.83	24.17
2014	Bratislava III	26 852.75/425.69	4 395.59/69.68	16.37	33.63
	Bratislava IV	38 869.65/411.08	6 329.83/66.94	16.28	33.72
	Bratislava V	47 098.08/424.30	8 093.80/72.92	17.18	32.82
	Bratislava I	19 242.15/487.51	5 108.56/129.43	26.55	23.45
	Bratislava II	60 821.04/537.28	21 838.04/192.91	35.91	14.09
2015	Bratislava III	30 788.29/481.09	9 794.01/153.04	31.81	18.19
	Bratislava IV	39 899.28/418.34	7 318.06/76.73	18.34	31.66
	Bratislava V	49 499.66/446.39	11 875.84/107.10	23.99	26.01

Table VI

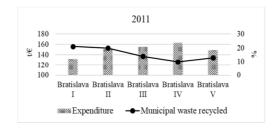
Environmental target

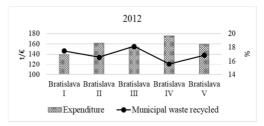
Source: On the basis of data from Statistical Office of the SR [10] - [14] and data about amounts of MW generated which was provided by Magistrate of the capital city of Slovak Republic Bratislava

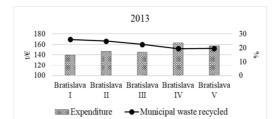
The assessment of the economic and environmental aspects

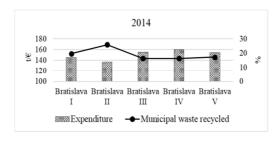
The assessment of the economic and environmental aspects consisted of a comparison of economic efficiency and environmental sustainability. The goal of this comparison was information whether there was an adequate percentage of waste recovery at a given expenditure per ton of waste.

Fig. 2 shows that the percentage of recycling (except for small deviations) is depend on expenditure per ton in individual districts of Bratislava I-V. The highest expenditure on MW ton in compare to achieved recycling target was in district of Bratislava IV. On the opposite site was Bratislava I and Bratislava II.









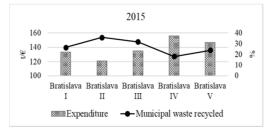


Fig. 2. Comparison of economic and environmental targets

4. Conclusion

An analysis of the current situation shows that expenditure on waste management (included MW) is important part of budgets on environmental protection in EU, state and public administration. Public administration as the management of public affairs represents the public interest hence from the point of view of the inhabitants it means the effective introduction of collection and transportation MW, adequate number of containers and purity in the city at the reasonable price. Bratislava has owned company (OLO Ltd.) responsible for waste collection, transportation, cleanliness in the collection area and other related services.

The paper evaluated the expenditure per capita and expenditure per municipal waste ton in seventeen City Districts of Bratislava associated to the five Districts of Bratislava for MW management in period 2011-2015 by cost-effectiveness analysis (single criterion decision making).

Comparison expenditure per capita in all districts of Bratislava cannot be considered as correct because there is many companies and high employment which generate of higher amounts of MW.

Comparison expenditure per MW ton was considered as more appropriate in all districts of Bratislava. This analysis told how many finances were spent by individual Districts of Bratislava on one ton MW.

In the last part, the percentage of waste recycled at the expenditure per ton MW was analyzed. Dependence was found between these variables. The recycling rates were extremely low what indicates that waste management system needs a major change to reach the environmental objectives. Achieving a higher level of the recycling and recovery of waste contributes to environmental protection, the efficient use of natural resources, increased employment mainly in the waste management sector and the reduction of greenhouse gases.

In general, results of cost-effectiveness analysis provided information about MW management in five districts of Bratislava. Information can be used as a tool for another municipality or for producers of packaging, how the municipality effectively manages expenditures allocated to waste management and the separation packaging waste that producers have funded (financing of separation packaging waste).

In order to obtain a more comprehensive overview of the situation, it is necessary to extend the information about other municipalities in neighboring districts, the information about the recovery and disposal facilities in the local area, the distances to these facilities and density of settlement (for example, the City District of Bratislava - Jarovce, Rusovce and Čunovo belonging to District of Bratislava V have the character of a rural settlement).

Municipalities, due to increasing per capita waste generation, have the option of introducing a reverse logistics system that is dedicated to measures leading to the circular economy, which include the reuse, repair, recovery and recycling of material and products, which was hand over at the collection yard as waste, or in cooperation with manufacturers, to ensure the removal of non-functioning household products and to ensure their partial or other reuse and reduce the amount of MW they have to dispose of it.

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128